

Message Text

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ORIGIN IO-13

INFO OCT-01 AF-08 EUR-12 NEA-10 ISO-00 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 CU-02

ARA-06 EA-07 /099 R

DRAFTED BY IO/ML:PWKRIEBEL:SGH

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IO/UNP:RMAXIM

IO/UNESCO:RFORSTER

NEA/IAI:GKULICK

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O P 200123Z NOV 76

FM SECSTATE WASHDC

TO AMEMBASSY NAIROBI IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

INFO USMISSION GENEVA PRIORITY

AMEMBASSY PARIS PRIORITY

USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L STATE 285571

E.O. 11652: GDS

TAGS: OCON, AORG, UNESCO

SUBJECT: UNESCO 19TH GENERAL CONFERENCE: OCCUPIED
TERRITORIES AND JERUSALEM IN COMMISSION III

REF: (A) NAIROBI 12937, (B) NAIROBI 12967

1. DEPT CONSIDERING WHETHER ADDITIONAL ACTIONS MIGHT BE
TAKEN BETWEEN NOW AND PLENARY CONSIDERATION OF THESE TWO
SUBJECTS TO IMPROVE VOTING RECORD OR MODIFY THE RESOLUTIONS
THEMSELVES.

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2. ON OCCUPIED TERRITORIES, DEPT WOULD BE INTERESTED IN

DELEGATION'S ESTIMATE AS TO WHETHER THERE ARE WAVERERS AMONG THOSE WHO VOTED FOR THE RESOLUTION WHO MIGHT MOVE INTO THE ABSTENTION COLUMN BECAUSE OF THE INCLUSION IN PARA 8 OF CONDEMNATION OF ISRAEL. THIS WOULD APPLY PARTICULARLY TO LATIN AMERICANS AND ESPECIALLY TO AFRICAN STATES AS SUGGESTED PARA 1 REF (A). FURTHERMORE, DOES THE DELEGATION BELIEVE THAT ANY OF THE ABSTAINERS MIGHT JOIN WITH US IN VOTING AGAINST THE RESOLUTION IN PLENARY? FINALLY, IN THE ESTIMATION OF THE DELEGATION, WOULD IT BE USEFUL TO MAKE FURTHER EFFORTS IN PLENARY TO AMEND

DRAFT? IN THIS CONNECTION, DEPT WOULD LIKE TO RECEIVE BY SEPT TEL TEXT AND REPORT ON CIRCUMSTANCES OF US AMENDMENT REFERRED TO IN PARA 13 OF REF (A).

3. ON JERUSALEM, DESPITE UNACCEPTABILITY TO US OF THE TEXT, DEPT ASSUMES THERE IS NO CHANCE OF AMENDING IT, BUT WOULD APPRECIATE DEL VIEW WHETHER THERE IS ANY POINT IN TRYING. AGAIN, AS WITH THE OCCUPIED TERRITORIES RESOLUTION, ARE THERE STATES AMONG THOSE WHO VOTED YES OR WHO ABSTAINED THAT MIGHT BE INDUCED TO IMPROVE THEIR POSITION FROM OUR POINT OF VIEW? ALTHOUGH REF (B) INDICATED THERE WERE NO SURPRISES IN VOTE, WE NOTE THAT PHILIPPINES AND PORTUGAL VOTED FOR RESOLUTION WHEREAS THEY ABSTAINED OR WERE COUNTED ABSENT AT 18TH GC. IT IS ALSO DISAPPOINTING TO LEARN THAT SEPARATE VOTES (PRESUMABLY INCLUDING ONE ON SANCTIONS PROVISION) PRODUCED ABOUT SAME RESULTS, WHEREAS ON SANCTION VOTE AT 18TH GC FIVE FEWER STATES WERE FOR THE SANCTIONS PARA THAN FOR THE RESOLUTION AS A WHOLE, AND SEVEN MORE JOINED US IN OPPOSING SANCTIONS PARA.

4. SUGGEST YOU CONSULT BOTH M'BOW AND INFORMATION GROUP, PARTICULARLY EC-9 IN ASSESSING PROSPECTS FOR IMPROVING VOTES OR MODIFYING RESOLUTION PRIOR TO OR DURING PLENARY CONSIDERATION. WE WOULD BE PARTICULARLY INTERESTED IN KNOWING WHAT ACTIONS INFORMATION GROUP MEMBERS MIGHT THEMSELVES BE PREPARED TO TAKE OR TO PROPOSE TO THEIR GOVERNMENTS. WE NEED DEL'S BEST ESTIMATION OF WHEN BOTH JERUSALEM AND OCCUPIED TER-

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RITORIES ITEMS ARE LIKELY TO COME UP IN PLENARY.

5. IN INITIAL REQUESTS FOR APPROACHES IN CAPITALS ON OCCUPIED TERRITORIES AND JERUSALEM (STATE 278661), DEPT INDICATED IT WOULD GIVE FULL CONSIDERATION TO SUCH FACTORS AS GOVERNMENT'S ABILITY TO COMMUNICATE WITH NAIROBI, SPONSORSHIP OF JERUSALEM RESOLUTION, SPECIAL SITUATION OF ARAB AND MOSLEM GOVERNMENTS AND DEGREE OF

INDEPENDENCE OF NAIROBI DELEGATION. WOULD APPRECIATE US DEL VIEW OF USEFULNESS OF FURTHER APPROACHES TO SELECTED RPT SELECTED CAPTIALS. IF DEL RECOMMENDS SUCH APPROACHES, IT SHOULD USE SAME CRITERIA TO EXTENT FEASIBLE IN MAKING SELECTION OF CAPTIALS. TO BE MOST USEFUL, ASSESSMENT SHOULD REACH DEPT OPENING OF BUSINESS, MONDAY, NOVEMBER 22.

6. FOR TEL AVIV. EMBASSY IS REQUESTED TO APPROACH FOREIGN MINISTRY PROMPTLY TO SAY DEPT WOULD APPRECIATE KNOWING: A) FONMIN ASSESSMENT OF OCCUPIED TERRITORIES AND JERUSALEM VOTES IN NAIROBI; B) WHETHER GOI CONSIDERING MAKING EFFORT TO IMPROVE VOTING POSTURE OF ANY UNESCO

MEMBERS PRIOR TO VOTE IN PLENARY AND, IF SO, WHICH COUNTRIES GOI BELIEVES IT WORTH APPROACHING.

7. FOR NAIROBI U.S. DEL SHOULD MAKE SIMILAR APPROACH TO ISRAELI DEL IN NAIROBI.

8. ISRAELI CHARGE BARON CALLED ASST. SEC. LEWIS (IO) NOV. 19 TO EXPRESS WARM GRATITUDE FOR U.S. STATEMENT ON JERUSALEM. LEWIS TOLD BARON WE WOULD APPRECIATE HAVING GOI VIEWS ON WHAT MIGHT BE DONE, AND WHERE, BETWEEN NOW AND PLENARY CONSIDERATION OF BOTH JERUSALEM AND OCCUPIED TERRITORY ISSUES IN ORDER TO IMPROVE VOTING PATTERNS. KISSINGER

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Margaret P. Grafeld
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